Service Date: January 10, 1995

DEPARTMENT OF PUBLIC SERVICE REGULATION BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MONTANA

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IN THE MATTER Of the Application)	UTILITY DIVISION
of the MOUNTAIN WATER COMPANY for)	
Authority to Increase Rates and)	DOCKET NO. 94.10.46
Charges for Water Services to)	
its Superior, Montana customers)	Order No. 5827

PROCEDURAL ORDER

The Montana Public Service Commission (Commission) has delegated to Commission staff the duty to set the procedural schedule and issue the Order without a prehearing conference.

INTRODUCTION

1. Under the authority of ARM 38.2.2702, the Commission enters this Order setting forth the procedure and schedule to be followed in Docket No. 94.10.46. This Order is effective immediately and remains effective until modified by the Commission.

SCHEDULE

- 2. All dates listed in the following schedule are **receipt** dates (filing and service) unless otherwise specified. Dates preceding the service date of this Order are for reference purposes. Dates after the hearing may change.
 - (a) October 31, 1994: Application received by Commission.
 - (b) January 10, 1995: Notice of Application and Intervention Deadline issued by Commission. Procedural Order issued by Commission.

- (c) February 3, 1995: Final day for intervention.
- (d) February 10, 1995: Final day for written discovery (includes data requests) from intervenors to Mountain Water on application and prefiled testimony.
- (e) February 24, 1995: Final day for Mountain Water to respond to intervenor discovery.
- (f) March 10, 1995: Final day for intervenor testimony.
- (g) March 24, 1995: Final day for written discovery from Mountain Water to intervenors; final day for intervenor discovery to parties other than Mountain Water.
- (h) April 7, 1995: Final day for intervenors to respond to written discovery from Mountain Water and intervenors.
- (i) April 17, 1995: Final day for rebuttal testimony from Mountain Water and cross-rebuttal from intervenors to testimony filed pursuant to 2(f).
- (j) April 27, 1995: Final day for written discovery directed to all parties filing rebuttal testimony pursuant to 2(i), limited to material directly related to rebuttal testimony.
- (k) May 8, 1995: Final day for parties to respond to written discovery on rebuttal testimony.
- (1) May 15, 1995: Final day for parties' prehearing memoranda and for staff's prehearing memorandum (& 24).
- (m) May 24, 1995: Hearing commences.
- (t) June 6, 1995: Mountain Water's opening brief.
- (u) June 19, 1995: Intervenors' response brief(s).
- (v) June 26, 1995: Mountain Water's reply brief.
- (w) July 31, 1995: Final Order issued by the Commission.
- 3. The Commission may schedule local satellite hearings and prehearing conferences, and may grant interim relief.

PROCEDURE

General

4. The procedure governing this Docket is set forth in applicable provisions of (a) Title 69, Chapter 3, MCA; (b) Title 2, Chapter 4, MCA, Montana Administrative Procedures Act (MAPA); (c) ARM Title 38, Chapter 2, procedural rules; (d) tariffed requirements in place; and (e) previous orders of the Commission bearing specifically on the procedure in this Docket.

Service and Filing

5. Copies of all pleadings, motions, discovery requests, discovery responses, prefiled testimony, and briefs shall be filed with the Commission and served on all parties (Mountain Water and all intervenors). Parties shall file an original and ten copies of motions, testimony, briefs and documents directed to the Commission. Service upon the parties shall be upon each party's attorney of record, if applicable, and individuals reasonably designated by the attorney of record.

Intervention

6. Parties seeking to intervene must file a Petition to Intervene with the Commission. Intervention is granted as a matter of right upon a timely filing pursuant to & 2(c), subject to a later ruling on standing. Late intervention will be effective only upon action of the Commission. In a request for late intervention, the petitioner must (a) identify the general position that the intervenor will take if the intervention is granted; (b) demonstrate a legally protectable interest directly affected by this Docket; (c) demonstrate that the intervention, if granted, will not delay or prejudice the proceeding in this Docket; and (d) show good cause why the request for intervention was not timely filed.

Discovery

- 7. The term "discovery" includes all forms of discovery authorized by the Montana Rules of Civil Procedure, as well as data requests. The Commission urges all parties to conduct discovery primarily through the use of data requests.
- 8. The Commission directs all parties to prepare data requests according to the following guidelines:
- (a) All data requests must include at the beginning of each request a description of five words or less explaining the subject of the data request. Other identifying information, such as the witness to whom the request is submitted, exhibit number and page number may be included in addition to, but not in lieu of, the subject of the request. Each party should attempt to keep descriptions consistent from one request to another.
- (b) Multi-part requests may be used, each part denoted by a lower case letter (a, b, c, d, and e). Requests must be limited to five parts (a-e), without any sub-parts. If additional parts are necessary, additional requests must be made. A single part request should be denoted by the request number only.
 - (c) Examples of acceptable data requests follow:

PSC-500 RE: Return on Equity
Witness - Doe, Page JQD-4, Lines 13-15.

Please provide an analysis of hypothetical debt/equity structure.

PSC-501 RE: Return on Equity
Witness - Doe, Page JQD-14, Lines 11-14.

a. What is the cost of equity and how is it derived?

- b. What portion of the equity capital is transferred, or imputed, to debt for ratemaking purposes?
- 9. The party receiving the written discovery or data requests has five days from receipt to file objections to the request(s). Notice of the objection shall be served upon the Commission and on all parties. The Commission may dispose of objections by prompt ruling or may schedule argument. Failure to timely object will be deemed acceptance of the request. Parties are encouraged to try to resolve concerns about requests before filing objections.
- 10. Any requesting party dissatisfied with the response to its written discovery or data request and desiring Commission action to compel must serve its written objection(s) and relief requested simultaneously upon the Commission and parties within five days after receipt of such response. The Commission may dispose of objection(s) by prompt ruling or schedule argument. The Commission will act either to sustain or overrule the objection(s), and if sustaining, set a deadline for a satisfactory response.
- 11. Parties may submit written discovery after the deadline established by leave of the Commission only. The Commission will not grant requests without a showing of good cause as to why the request was not submitted within the time period allowed.
- 12. Unless excused by the Commission, a party's failure to answer data requests or other discovery from any party may result in: (a) action refusing to allow the failing party to support or oppose related claims; (b) action prohibiting introduction of related matters in evidence; (c) action striking pleadings, testimony, or parts thereof; (d) action staying further proceedings

until the request is satisfied; or (e) action dismissing the case, defense, proceeding, or parts thereof.

Testimony and Evidence

- 13. The Commission contemplates a complete identification of issues before the hearing. The Commission will scrutinize new issues or data in new areas introduced at the time of hearing and may disallow the issues or information unless reasonably related to issues earlier identified in the application, prefiled testimony or proceedings.
- 14. At hearing, the Commission will adopt into the record all prefiled direct, answer, and rebuttal testimony (including additional issues) upon motion of the proponent, without the witness reading the testimony into the record. The testimony will be an exhibit to the transcript.
- 15. All proposed exhibits and prefiled written testimony shall be marked for identification before the start of the hearing. Parties shall arrange in advance with the court reporter for the preferred manner of identifying exhibits.
- 16. When cross-examination is based on a document not previously filed with the Commission, the examining party must provide copies of the document to the Commissioners, parties and staff, unless good cause is shown why copies are not available. Parties introducing data requests or other discovery must have copies of each request and response available at the hearing for the court reporter, each Commissioner, the Commission staff and all parties. This last requirement may be waived if the documents to be introduced are bulky, or for other good cause, upon making previous arrangements with the Commission and all parties.

- 17. Parties may present live rebuttal testimony only in direct response to an issue raised for the first time in cross-examination or in the testimony of a public witness. Such testimony will be allowed only by leave of the Commission or presiding officer.
- 18. The Commission may allow citizens and citizen groups to make statements without submitting prepared written testimony. If they have prepared written testimony, they may read it or have it adopted directly into the record.
- 19. The Montana Rules of Evidence in effect at the time of the hearing in this Docket will govern at the hearing.
- 20. Any party to this proceeding responding to written discovery from any other party or the Commission shall have each person authoring any response(s) present and available as a witness at the hearing to introduce the response(s) and be available for cross-examination. Parties may waive objection(s) to introduction absent the author and the right to cross-examine. Upon Commission approval of parties' agreement to waiver, the person responding to data requests need not be present to testify and the responses may be introduced into the record. Written discovery (not including transcripts of depositions on oral examination) and data responses will be introduced at hearing pursuant to applicable rules of evidence through an appropriate witness subject to cross-examination, or upon stipulation approved by the Commission.

Prehearing Motions and Conferences

- 21. Motions by any party, including motions to strike prefiled testimony and motions concerning any procedural matter connected with this Docket shall be raised at the earliest possible time. Prehearing motions shall be submitted on briefs unless otherwise requested by a party and approved by the Commission. Upon a grant of oral argument, the requesting party shall notice it for hearing before the Commission.
- 22. The Commission may set a final Prehearing Conference to discuss settlement of any issues in the proceeding; simplification of issues; possibility of obtaining admissions of fact and documents; distribution and marking of written testimony and exhibits prior to the hearing; and other procedural matters as may aid in the disposition of the proceeding.
- 23. Nothing in this order shall be construed to limit the legally established right of the Commission or its staff to inspect the books and accounts of Mountain Water at any time.

Prehearing Memorandum

24. Each party shall submit a prehearing memorandum. The memorandum shall contain a list of all issues uncontested and contested; witnesses to testify; and exhibits and discovery for introduction at hearing. Any special needs to accommodate witness sequence or scheduling should be identified in the prehearing memorandum. Commission staff shall file a limited prehearing memorandum identifying data or discovery responses to be introduced into the record and the witnesses necessary to sponsor the responses, or alternatively, to testify.

Done and Dated this 9th day of January, 1995 by delegation to Commission staff as the Order of the Montana Public Service Commission.

BY THE MONTANA PUBLIC SERVICE COMMISSION

NANCY MCCAFFREE, Chair DAVE FISHER, Vice Chair BOB ANDERSON, Commissioner DANNY OBERG, Commissioner BOB ROWE, Commissioner